### Wiltshire Pension Fund Committee

#### 6 March 2014

# Wiltshire Pension Fund Risk Register

### **Purpose of the Report**

1. The purpose of this report is to update the Committee in relation to changes to the Fund's Risk Register (see Appendix).

### **Background**

2. The Committee approved a Risk Register for the Wiltshire Pension Fund at its meeting on 12 May 2009. Members requested that the highlights, particularly upward/downward movements in individual risks, be reported back to the Committee on a quarterly basis.

# **Key Considerations for the Committee / Risk Assessment / Financial Implications**

- 3. The significance of risks is measured by interaction of the likelihood of occurrence (likelihood) and by the potential damage that might be caused by an occurrence (impact). This register uses the Council's standard "4x4" approach, which produces a risk status of Red, Amber or Green (RAG).
- 4. There have been four changes since the last report in December 2013.
- 5. PEN003: Insufficient Funds to meet liabilities as they fall due has reduced from amber to green. The cashflows for the scheme are being carefully monitored and modelled. The latest indication is that the outflows for this financial year have stabilised and with the implementation in the new employer contribution rates from April 2014, a slight improvement of the position may arise. Having consulted with the Fund's investment adviser there is no immediate need to review the current investment strategy and processes have been identified should officers need to drawdown investment income to pay future benefits.
- 6. PEN011: Lack of Expertise of Pension Fund Officers has reduced from amber to green. The current investment in staff training is mitigating the risk that officers will lack the expertise to carry out their duties. The appointment of the Strategic Pension Manager has also helped mitigate this risk as there is now additional manager support for the administration team.
- 7. **PEN012: Over Reliance on Key Officers** has reduced from amber to green. This reflects the appointment of the Strategic Pension Manager which provides additional support to the administration team. Recruitment of a Pension Fund Accountant is currently on-going to backfill the current vacancy in the accounting team.

- 8. **PEN013:** Failure to communicate properly with Stakeholders has reduced from amber to green. The communication strategy for the new LGPS 2014 is now being implemented and both employers and members are being communicated to in relation to the forthcoming changes from April 2014 through a number of different mediums including newsletters, website, briefing notes, presentations, videos, and meetings..
- 9. Of the remaining 5 amber risks, 3 either relate or are connected in part to the implementation of the new LGPS 2014 scheme. The process to train the team on the new scheme, review our processes to ensure the Fund is compliant and ensure the data capture of information from employers is as accurate as possible are all part of the current implementation project.

## **Environmental Impacts of the Proposals**

10. There is no known environmental impact of this report.

## Safeguarding Considerations/Public Health Implications/Equalities Impact

11. There are no known implications at this time.

## **Proposals**

12. The Committee is asked to note the attached Risk Register and measures being taken to mitigate risks.

# Michael Hudson Associate Director, Finance, and Treasurer to the Pension Fund

Report Author: David Anthony, Head of Pensions

Unpublished documents relied upon in the production of this report: NONE

Appendix - Risk Register

| Wiltsh | ire Pension l   | Fund Risk            | Register  |   | 25               | -Feb-14   |                     |                |   |                  |  |                         |                               |               |                | П |       |                |                     |
|--------|---|----------------------|---|---|------------------|---|---------------------|----------------|---|------------------|--|-------------------------|-------------------------------|---------------|----------------|---|-------|----------------|---------------------|
|        |   |                      |   |   |                  |   | Current Risk Rating |                |   |                  |  |                         |                               | Target Risk F |                |   | iting |                |                     |
| Ref.   | Risk  | Risk<br>Category     | Cause   | Impact  | Risk<br>Owner    | Controls in place to manage the risk  | Impact              | Likeli<br>hood |   | Level<br>of risk | Further Actions necessary to manage the risk   | Risk<br>Action<br>Owner | Date for completion of action | Impact        | Likeli<br>hood |   |       |                | Direction of Travel |
| PEN001 | Failure to process pension payments and lump sums on time   | Service<br>Delivery  | Non-availability of<br>ALTAIR pensions<br>system, SAP payroll<br>system, key staff, or<br>error, omission, etc.   | Retiring staff will be paid late, which may have implications for their own finances. It also has reputational risk for the Fund and a financial cost to the employers if interest has to be paid to the members. | David<br>Anthony | Maintenance and update of ALTAIR and SAP systems, sufficient staff cover arrangements, sufficient staff training and QA checking of work.   | 2                   | 2              | 4 | Low              | Regular review of ALTAIR calculations are more thoroughly tested, especially to ensure regulations changes are correctly processed. Test system now in place for LGPS 2014 and testing currently taking place.   | David<br>Anthony        |                               | 2             | 2              | 4 | Low   | 25 Feb<br>2014 | >                   |
|        | Failure to collect and account for contributions from employers and employees on time                     | Finance              | Non-availability of<br>CRS/SAP systems,<br>key staff, error,<br>omission, failure of<br>employers' financial<br>systems, failure to<br>communicate with<br>employers<br>effectively. LGPS<br>2014 | Adverse audit opinion for failure to collect contributions by 19th of month, potential delays to employers' FRS17 year-end accounting reports and to the Fund's own year-end accounts.                            | David<br>Anthony | Robust maintenance and update of ALTAIR and SAP systems, sufficient staff cover arrangements, sufficient staff training and QA checking of work. We constantly work with employers to ensure they understand their responsibilities to pay by 19th of the month.  | 2                   | 1              | 2 | Low              | New electronic forms rolled out to all employers to allow collation of membership and contributions detail by member to facilitate monthly reconciliations ahead of year end.  | Catherine<br>Dix        |                               | 2             | 2              | 4 | Low   | 25 Feb<br>2014 | >                   |
| PEN003 | Insufficient<br>funds to<br>meet<br>liabilities as<br>they fall due                                       | Service<br>Delivery  | Contributions from employees / employees too low, failure of investment strategy to deliver adequate returns, significant increases in longevity, etc.  | Immediate cash injections would be required from the scheme employers. This shouldn't be an issue for the Fund but it looks likely that investment income might need to be used within the next 12 months.        | David<br>Anthony | Funding Strategy Statement,<br>Investment Strategy, Triennial<br>Valuations, membership of Club Vita,<br>modelling of future cashflows.   | 2                   | 2              | 4 | Low              | The "maturity" profile of cashflows is changing as a result of employers outsourcings and redundancy programmes. The cashflow profile is now being carefully monitored as benefits paid look to exceed receipts (excluding investment income) during the current financial year. | David<br>Anthony        | Mar-14                        | 4             | 1              | 4 | Low   | 25 Feb<br>2014 |                     |
| PEN004 | Inability to<br>keep service<br>going due to<br>loss of main<br>office,<br>computer<br>system or<br>staff | Service<br>Delivery  | Fire, bomb, flood, etc.   | Temporary loss of ability to provide service  | David<br>Anthony | Business Continuity Plan in place. The team have the ability to work from home or remotely if required. The pension system is also hosted by its supplier, which reduces the risk should Wiltshire Council's IT servers fail.   | 4                   | 1              | 4 | Low              | Business Continuity Plan has<br>been refreshed in and approved by<br>the CFO in Oct 2011. All the<br>team now have laptops that would<br>mean they can access ALTAIR<br>remotely if required.  | Andy<br>Cunningha<br>m  |                               | 4             | 1              | 4 | Low   | 25 Feb<br>2014 | >                   |
| PEN005 | Loss of funds<br>through<br>fraud or<br>misappropria<br>tion  | Fraud /<br>Integrity | Fraud or<br>misappropriation of<br>funds by an<br>employer, agent or<br>contractor  | Financial loss to the<br>Fund   | David<br>Anthony | Internal and External Audit regularly test that appropriate controls are in place and working. Regulatory control reports from investment managers, custodian, etc, are also reviewed by audit. Due Diligence is carried out whenever a new manager is appointed. Reliance is also placed in Financial Services Authority registration. | 4                   | 1              | 4 | Low              | None   | Catherine<br>Dix        |                               | 4             | 1              | 4 | Low   | 25 Feb<br>2014 | >                   |

|             |  |                  |   |   |                  |   | Current Risk Rating |                |   | Rating           |  |  |                               | Target Risk Rating |                | iting |            |                |                     |
|-------------|--|------------------|---|---|------------------|---|---------------------|----------------|---|------------------|--|--|-------------------------------|--------------------|----------------|-------|------------|----------------|---------------------|
| Ref.        | Risk   | Risk<br>Category | Cause   | Impact  | Risk<br>Owner    | Controls in place to manage the risk  | Impact              | Likeli<br>hood | x | Level<br>of risk | Further Actions necessary to manage the risk   | Risk<br>Action<br>Owner                      | Date for completion of action | Impact             | Likeli<br>hood | · •   |            |                | Direction of Travel |
| PEN006<br>a | Significant<br>rises in<br>employer<br>contributions<br>for secure<br>employers<br>due to<br>increases in<br>liabilities             | Economic         | Scheme liabilities increase disproportionately as a result of increased longewity, falling bond yields, slack employer policies, etc. The current increase in Quantative Easing by the Government is forcing up the price of gilts leading to a worsening Funding Position. | Employer contribution rates become unacceptable, causing upward pressure on Council Tax and employers' costs. | David<br>Anthony | Longevity and bond yields are really beyond the control of the Fund although some Funds have considered buying longevity insurance through the use of SWAPS. However, the Fund and each employer must have a Discretions Policy in place to help control discretionary costs (e.g early retirements, augmented service, etc). Quarterly monitoring in liabilities movements is undertaken providing advance warning to employers. | 2                   | 3              | 6 | Medium           | The Stabilisation Policy has limited increases for secure employer. Monitor cashflow profiles to review Fund's maturity. This policy was reviewed at the July 2013 Committee meeting and is to be maintained for the 2013 Valuation.   | David<br>Anthony /<br>Andy<br>Cunningha<br>m | Mar-14                        | 3                  | 2              | 6     | Mediu<br>m | 25 Feb<br>2014 | <b></b> →           |
| PEN006<br>b | Significant<br>rises in<br>employer<br>contributions<br>for non-<br>secure<br>employers<br>due to<br>increases in<br>liabilities     | Economic         | Scheme liabilities increase disproportionately as a result of increased longewity, falling bond yields, slack employer policies, etc. The current increase in Quantative Easing by the Government is forcing up the price of gilts leading to a worsening Funding Position. | Employer contribution rates become unacceptable, causing upward pressure on Council Tax and employers' costs. | David<br>Anthony | Longevity and bond yields are really beyond the control of the Fund although some Funds have considered buying longevity insurance through the use of SWAPS. However, the Fund and each employer must have a Discretions Policy in place to help control discretionary costs (e.g early retirements, augmented service, etc). Quarterly monitoring as described above.  | 2                   | 3              | 6 |                  | The rates for the 2010 Valuation were agreed and through the use of stepping in of contribution rate increases where requested the need for large increases was avoided for certain employers. This "contribution relief" policy was reviewed and maintained at the July 2013 Committee meeting for the 2013 Valuation process. Monitor cashflow profiles to review Fund's maturity. | David<br>Anthony /<br>Andy<br>Cunningha<br>m | Mar-14                        | 3                  | 2              | 6     | Mediu<br>m | 25 Feb<br>2014 | <b>†</b>            |
| PEN007<br>a | Significant<br>rises in<br>employer<br>contributions<br>for secure<br>employers<br>due to<br>poor/negativ<br>e investment<br>returns | Economic         | Poor economic<br>conditions, wrong<br>investment strategy,<br>poor selection of<br>investment<br>managers   | Poor/negative<br>investment returns,<br>leading to increased<br>employer contribution<br>rates                | David<br>Anthony | Use of expert consultants in the selection of investment strategy and selection of investment managers, regular monitoring of investment managers (1/4ly), regular reviews of investment strategy (annually). There is a monthly review of the % of the Fund held in each mandate and strategy.   | 2                   | 2              | 4 | Low              | The implementation of the Stabilisation Policy limits increases for secure employer. This policy was reviewed at the July 2013 Committee meeting and is to be maintained for the 2013 Valuation.   | Catherine<br>Dix                             | Mar-14                        | 2                  | 2              | 4     | Low        | 25 Feb<br>2014 | >                   |
| PEN007<br>b |  | Economic         | Poor economic<br>conditions, wrong<br>investment strategy,<br>poor selection of<br>investment<br>managers   | Poor/negative<br>investment returns,<br>leading to increased<br>employer contribution<br>rates                | David<br>Anthony | Use of expert consultants in the selection of investment strategy and selection of investment managers, regular monitoring of investment managers (1/4ly), regular reviews of investment strategy (annually). There is a monthly review of the % of the Fund held in each mandate and strategy.   | 2                   | 2              | 4 | Low              | The review of employers long term financial stability and the policy for stepping in of contribution rates assists in affordability issues and this "contribution relief" policy was reviewed and maintained at the July 2013 Committee meeting for the 2013 Valuation process.  | Catherine<br>Dix                             | Mar-14                        | 2                  | 2              | 4     | Low        | 25 Feb<br>2014 | >                   |

|        |  |   |  |   |                  |  | Curr   | Current Risk Rating |   |                  |  |                         |                               | Target Risk Rat |                |     | ating |                |                     |
|--------|--|---|--|---|------------------|--|--------|---------------------|---|------------------|--|-------------------------|-------------------------------|-----------------|----------------|-----|-------|----------------|---------------------|
| Ref.   | Risk   | Risk<br>Category                          | Cause  | Impact  | Risk<br>Owner    | Controls in place to manage the risk   | Impact | Likeli<br>hood      | x | Level<br>of risk | Further Actions necessary to manage the risk   | Risk<br>Action<br>Owner | Date for completion of action | Impact          | Likeli<br>hood | - v |       |                | Direction of Travel |
| PEN008 | Failure to<br>comply with<br>LGPS and<br>other<br>regulations                              | Legal /<br>Statutory                      | Lack of technical expertise / staff resources to research regulations, IT systems not kept up-to-date with legislation, etc  | Wrong pension payments made or estimates given. Investment in disallowed investment vehicles or failure to comply with governance standards. Effect: Unhappy customers, tribunals, Ombudsman rulings, fines, adverse audit reports, etc | David<br>Anthony | Sufficient staffing, training and regulatory updates. Competent software provider and external consultants.  | 3      | 2                   | 6 | Medium           | Pension team structure review has been implemented which ensures staff with the relevant skills & knowledge are in post. The Technical & Compliance Manager is currently formulating a training plan for the team. There is a project plan for the new scheme. The new regulations have been published however we are still awaiting the transitional regulations. | David<br>Anthony        | Mar-14                        | 2               | 2              | 4   | Low   | 25 Feb<br>2014 | <b></b> →           |
| PEN009 | Failure to<br>hold<br>personal<br>data<br>securely   | Legal /<br>Statutory                      | Poor procedures for<br>data transfer to<br>partner<br>organisations, poor<br>security of system,<br>poor data retention,<br>disposal, backup<br>and recovery policies<br>and procedures.   | Poor data, lost or compromised  | David<br>Anthony | Compliance with Wiltshire Council's<br>Data Protection & IT Policies.  | 2      | 2                   | 4 | Low              | It is intended to do a full data protection audit for the Fund. An imaging system has now been implemented which will improve retention of documents and ultimately will lead to a paperless working environment.  | Tim<br>O'Connor         | Dec-14                        | 2               | 1              | 2   | Low   | 25 Feb<br>2014 | <b>→</b>            |
| PEN010 | Failure to<br>keep<br>pension<br>records up-to-<br>date and<br>accurate                    | Knowledge /<br>Data / Info                | Poor or non-existent<br>notification to us by<br>employers and<br>members of new<br>starters, changes,<br>leavers, etc   | Incorrect records held,<br>leading to incorrect<br>estimates being issues<br>to members and<br>incorrect pensions<br>potentially being paid.  | David<br>Anthony | Systems Team set-up and constantly working to improve data quality, data validation checks carried out through external partners (e.g. the Fund's actuaries and tracing agencies), proactive checks done through national fraud initiative.  | 2      | 3                   | 6 | Medium           | Further reconciliations have been implemented between Wiltshire Council payroll and the Fund's data. The Public Services Pension Act will record Fund to be compliant with Record Keeping Act.   | Martin<br>Downes        |                               | 2               | 1              | 2   | Low   | 25 Feb<br>2014 | >                   |
| PEN011 | Lack of<br>expertise of<br>Pension<br>Fund Officers<br>and Service<br>Director,<br>Finance | Professional<br>judgement &<br>activities | Lack of training, continuous professional development and continuous self assessment of skills gap to ensure knowledge levels are adequate to carry out roles to the best of their ability | Bad decisions made<br>may be made in<br>relation to any of the<br>areas on this register,<br>but particularly in<br>relation to investments.  | David<br>Anthony | Officers ensure that they are trained and up-to-date in the key areas through attendance at relevant courses and seminars, reading, discussions with consultants and peers, etc. The Technical & Compliance Manager has formulated annual Training Plans and Relevant officers are also reviewed against the CIPFA Knowledge & Skills Framework to ensure adequate expertise exists. | 2      | 2                   | 4 | Low              | The team restructure now provides better technical knowledge at the right levels. The Strategic Pension Manager post now provides additional cover.  | David<br>Anthony        |                               | 2               | 1              | 2   | Low   | 25 Feb<br>2014 | <b></b>             |

|        |   |   |   |  |                  |  | Current Risk Rating |                |     | ating            |  |   |                               | Targe  | et Risk        | ( Ra | ting |                |                     |
|--------|---|---|---|--|------------------|--|---------------------|----------------|-----|------------------|--|---|-------------------------------|--------|----------------|------|------|----------------|---------------------|
| Ref.   | Risk  | Risk<br>Category  | Cause   | Impact   | Risk<br>Owner    | Controls in place to manage the risk   | Impact              | Likeli<br>hood | - X | Level<br>of risk | Further Actions necessary to manage the risk   | Risk<br>Action<br>Owner                     | Date for completion of action | Impact | Likeli<br>hood |      |      |                | Direction of Travel |
| PEN012 | Over-<br>reliance on<br>key officers  | Organisation<br>Management<br>/ HR                          | The specialist nature of the work means that there are inevitably relatively experts in investments and the local authority pension regulations   | If someone leaves or<br>becomes ill, a big<br>knowledge gap if less<br>behind.   | David<br>Anthony | Key people in the Section are seeking to transfer specialist knowledge to colleagues. In the event of a knowledge gap, however, we can call on our external consultants and independent advisors for help in the short-term.               | 2                   | 2              | 4   | Low              | The post of Strategic Pension<br>Manager has now been filled<br>which provides additional support<br>that mitigates this risk.<br>Recruitment process underway to<br>replace Pension Fund<br>Accountant.   | David<br>Anthony                            | Mar-14                        | 2      | 1              | 2    | Low  | 25 Feb<br>2014 | 1                   |
| PEN013 | Failure to<br>communicat<br>e properly<br>with<br>stakeholders                                | Stakeholders  | Lack of clear<br>communications<br>policy and action,<br>particularly with<br>employers and<br>scheme members.  | Scheme Members are not aware of the rights and privileges of being in the scheme and may make bad decisions as a result. Employers are not aware of the regulations, the procedures, etc, and so the data flow from them is poor and they may misadvise their employees. | David<br>Anthony | The Fund has a Communications Manager and Employer Relationship Manager dedicated to these areas full- time, including keeping the website up- to-date, which is a key communications resource. The Fund also has a Communications Policy. | 2                   | 2              | 4   | Low              | Now the proposed changes to the LGPS scheme are known updated information can be circulated to employers and members. The Fund is implementing its strategy to inform members of the changes and where possible working with key stakeholders. Employers have also been reminded of their responsibilities for Autroenrolment. | Zoe<br>Stannard<br>& Andy<br>Cunningha<br>m | Feb-14                        | 1      | 1              | 1    | Low  | 25 Feb<br>2014 | <b>‡</b>            |
| PEN014 | Failure to<br>provide the<br>service in<br>accordance<br>with sound<br>equality<br>principles | Corporate /<br>Leadership /<br>Organisation<br>(Reputation) | Failure to recognise that different customers have different needs and sensitivities.   | Some customers may<br>not be able to access<br>the service properly or<br>may be offended and<br>raise complaints. At<br>worst case, this could<br>result in a court case,<br>etc.   | David<br>Anthony | The Fund has done an Equality Risk<br>Assessment and has an Equality<br>Implementation Plan in place   | 2                   | 1              | 2   | Low              | None   | David<br>Anthony                            |                               | 2      | 1              | 2    | Low  | 25 Feb<br>2014 | >                   |
| PEN015 | Failure to<br>collect<br>payments<br>from ceasing<br>employers                                | Finance   | When an employer<br>no longer has any<br>active members a<br>cessation valuation<br>is triggered and a<br>payment is required<br>if a funding deficit<br>exists to meet future<br>liabilities | Failure to collect<br>cessation payments<br>means the cost of<br>funding future liabilities<br>will fall against the<br>Wiltshire Pension Fund   | David<br>Anthony | The Pension Fund Committee approved a Cessation Policy in February 2010 to provide an agreed framework for recovery of payments. All new admitted bodies now require a guarantor to join the Fund.   | 2                   | 2              | 4   | Low              | Work is on-going to develop monitoring of admitted bodies who are close to cessation to enable the Fund to have an early dialogue with them to ensure costs are met.   | Andrew<br>Cunningha<br>m                    | Feb-14                        | 2      | 1              | 2    | Low  | 25 Feb<br>2014 | >                   |
| PEN016 | Treasury<br>Management  | Finance   | The Fund's treasury function is now segregated from Wiltshire Council. This includes the investment of surplus cash in money markets.   | Exposure to<br>counterparty risk with<br>cash held with external<br>deposit holders could<br>impact of Funding level<br>of the Fund  | David<br>Anthony | The Pension Fund approved an updated Treasury Management Strategy in Feb 2013 which follows the same criteria adopted by Wiltshire Council but limits individual investments with a single counterparty to £6m.                            | 3                   | 1              | 3   | Low              | The Council uses Sector's credit worthiness service using ratings from three rating agencies to provide a score. Surplus cash is transferred to the Custodian at month end ensuring cash balances are minimal.   | Catherine<br>Dix                            |                               | 3      | 1              | 3    | Low  | 25 Feb<br>2014 | >                   |

|        |   |                     |   |  |                  |  | Curr   | ent R | isk F | Rating           |  |                         |                               | Targe  | et Risk        | Rati | ing |                |                     |
|--------|---|---------------------|---|--|------------------|--|--------|-------|-------|------------------|--|-------------------------|-------------------------------|--------|----------------|------|-----|----------------|---------------------|
| Ref.   | Risk  | Risk<br>Category    | Cause   | Impact   | Risk<br>Owner    | Controls in place to manage the risk   | Impact | Likel | ×     | Level<br>of risk | Further Actions necessary to manage the risk   | Risk<br>Action<br>Owner | Date for completion of action | Impact | Likeli<br>hood | •    |     |                | Direction of Travel |
| PEN017 | expertise on  | judgement &         | training and<br>continuous self<br>assessment of skills<br>gap to ensure<br>knowledge levels are<br>adequate to carry | Bad decisions made may be made in relation to any of the areas on this register, but particularly in relation to investments. There is also a requirement for Fund's to 'Comply or Explain' within their Annual Report on the skills knowledge of members of the Committee | David<br>Anthony | Members are given Induction Training when they join the Committee, as well as subsequent opportunities to attend courses/seminars and specialist training at Committee ahead of key decisions. There is a Members' Training Plan and Governance Policy. Help can be called on from our consultants and independent advisors too. | 2      | 2     | 4     | Low              | The CIPFA Local Government Pension Fund Knowledge & Skills Framework require members of the committee to be regularly assessed to identify knowledge gaps and ensure training is provided to address these. Members have been assessed and a training plan set which is being implemented over the next two years.                                       | David<br>Anthony        |                               | 2      | 1              | 2    | Low | 25 Feb<br>2014 |                     |
| PEN018 | Failure to<br>implement<br>the LGPS<br>2014 Reforms | Service<br>Delivery | the LGPS 2014 in  | Unable to meet the new legislative requirements of the scheme and to administer the Fund correctly.  | David<br>Anthony | A communication policy has been set up to inform all members of the changes. Systems team in close contact with Software are providers to ensure developments will be actioned. Consultations being responded to ensure issues are raised with CLG. Timeframe is still challenging.  | 3      | 2     | 6     | Medium           | The draft regulations were issued (June 2013) but implementation timeframe remain extremely tight. The Communications Strategy is now being implemented. The test system for LGPS 2014 has now been installed and the live version is to be uploaded early March. Testing is now underway on the system while a review of all processes is taking place. | David<br>Anthony        |                               | 2      | 2              | 4    | Low | 25 Feb<br>2014 | •••                 |